



**Notice of public meeting of
Community Safety Overview & Scrutiny Committee**

- To:** Councillors Douglas (Chair), Orrell (Vice-Chair), Fraser, Healey, Hodgson, King and Warters
- Date:** Tuesday, 22 April 2014
- Time:** 5.30 pm
- Venue:** The Thornton Room - Ground Floor, West Offices (G039)

AGENDA

1. Declarations of Interest

Members are asked to declare:

- Any personal interests not included on the Register of Interests
- Any prejudicial interests or
- Any disclosable pecuniary interests

which they may have in respect of business on this agenda.

2. Minutes

(Pages 1 - 6)

To approve and sign the minutes of the meeting of the Community Safety Overview and Scrutiny Committee held on 11 March 2014.

3. Public Participation

At this point in the meeting members of the public who have registered their wish to speak regarding an item on the agenda or an issue within the Committee's remit can do so. The deadline for registering is **5:00 pm on Thursday 17 April 2014**.

Members of the public may speak on:

- An item on the agenda
- An issue within the remit of the Committee

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4. Quarter 3 Finance Monitor for Environmental Services and Public Protection (Pages 7 - 10)

This report, which was deferred from the meeting on 11 March 2014, provides an update on financial performance, service plan improvement actions and performance measures for Environmental Services and Public Protection.

5. **Draft Work Plan for 2014/15** (Pages 11 - 12)
Members are asked to consider possible topics for scrutiny review in the coming year.
6. **Work Plan and Verbal Update on Ongoing Reviews** (Pages 13 - 14)
Members are asked to note the Committee's work plan. A verbal update will also be given on ongoing reviews.
7. **Urgent Business**
Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officer:

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For more information about any of the following please contact the Democratic Services Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 **(01904) 551550**

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City of York Council

Committee Minutes

Meeting	Community Safety Overview & Scrutiny Committee
Date	11 March 2014
Present	Councillors Douglas (Chair), Orrell (Vice-Chair), Fraser, Hodgson, King and Richardson (Substitute for Councillor Healey)
In attendance:	Councillor Cunningham-Cross
Apologies	Councillors Healey and Warters

44. Declarations of Interest

Members were asked to declare at this point in the meeting any personal interests not included on the Register of Interests, or any prejudicial or disclosable pecuniary interests they may have in respect of the business on the agenda. None were declared.

45. Minutes

Resolved: That the minutes of the meeting of 10 February 2014 be confirmed and signed as a correct record.

46. Public Participation

It was reported that there were no registrations to speak at the meeting under the Council's Public Participation Scheme.

47. Attendance of the Police and Crime Commissioner

The Police and Crime Commissioner gave an update on the following issues:

(i) New Arrangements for Probation Services

Discussions had taken place with the Police and Crime Commissioners regarding the new arrangements for probation services. It had been agreed to set up an overview board to monitor the contract for the area.

(ii) Victims Commissioning

Details were given of the Victims Commissioning work that was taking place. From October 2014, Police and Crime Commissioners would be given funds to commission services locally for victims. Victims' Needs Assessments were being carried out. The work involved looking at the overall service that victims received, including the service delivered by the Police. The work was taking part in three stages:

- an exercise around the profiling of victims
- qualitative research through talking to victims
- quantitative work in terms of benchmarking.

The findings would be used to develop the service specification. It was also important that the Police provided a more victim focussed service. The first report was due to be available in April and the qualitative work would then follow. A key issue would be victims of domestic abuse.

The Police and Crime Commissioner was asked if there would be consultation on the victims commissioning work. She stated that the research would be evidence based to ensure impartiality but that she would be pleased to report back to the Committee on the findings.

(iii) Police and Crime Plan Refresh

Details were given of the refresh of the Police and Crime Plan. A thorough review of the Plan was about to commence. The revised plan would be more evidence based than the existing plan and a more extensive consultation with stakeholders would take place. Members asked what action was being taken in respect of hate crime and suggested that more could be done to raise awareness of this issue. The Police and Crime Commissioner stated that she shared the concerns regarding this matter and, as part of the work that was taking place, the views of victims of hate crime would be sought as to how improvements could be made.

The Police and Crime Commissioner was asked about links that had been made with the universities. She stated that she had recently met with the University of York

regarding issues in respect of community safety. There was a dedicated Police Community Support Officer for the students and a member of the Student Union focussed on student safety. Work was ongoing to understand students' requirements in respect of safety.

The Police and Crime Commissioner was asked about the funding arrangements for the Safer York Partnership. She gave details of the proposed funding arrangements for York and North Yorkshire and stated that historically York had received 33% of the funding and the remainder had been allocated to other areas within North Yorkshire. The proposed future allocation would result in York receiving 30% of the funding. The proposed allocation had taken account of issues such as the amount of reported crime/anti-social behaviour and the number of victims. An outcome based specification would be in place in order to improve the situation for victims. From October there would be funding available for which the Safer York Partnership could bid. The Police and Crime Commissioner stated that she believed that currently some of the community safety funding was being used for purposes that should be provided from the police core funding. Through the victims commissioning process there would be more services available, for example mediation and counselling facilities, but these may be accessed differently. Members' attention was also drawn to the commitment of resources to the Anti Social Behaviour Hub.

A Member expressed concern at the proposed 3% reduction in the share of funding allocated to York and commented that this did not reflect the percentage of crime that took place in the city compared to other areas of North Yorkshire. Clarification was sought as to whether this ratio would also be reflected in the policing allocated to the city. The Police and Crime Commissioner stated that she was aiming to be as fair as possible in the allocation of resources across the North Yorkshire area. The approach taken was not based solely on the number of incidents of crime but also the impact that it had on victims. Currently the focus was too offender and location based.

Details were also given of the Community Fund. The Police and Crime Commissioner stated that the criteria for accessing this funding was likely to be reviewed.

It was noted that details of funding was available on the Police and Crime Commissioner's website.

The Police and Crime Commissioner stated that a fundamental review of police resourcing was taking place. Although it was not envisaged that any radical changes would be implemented, it was possible that there could be changes to management and ranks and consideration as to whether some positions could be carried out by civilians. There would also be investment in mobile technology.

The Police and Crime Commissioner was asked about the action that was being taken to address internet fraud. She stated that this was a major area of concern and work was taking place at a national level. Nationally there were some issues regarding the obtaining of information from telecommunications providers. Police and Crime Commissioners were lobbying hard regarding this matter.

The Chair thanked the Police and Crime Commissioner for her attendance at the meeting and accepted her invitation to return to speak to the Committee once the work on the victims' needs assessment was complete¹.

Resolved: That the update from the Police and Crime Commissioner be noted.

Reason: To ensure that the Committee is kept updated on the priorities of the Police and Crime Commissioner.

Action Required

1. Include on work plan

MC

48. Attendance of Probation Service

A representative from the Probation Service gave a Ministry of Justice presentation on "Transforming Rehabilitation: A revolution in the way we manage offenders". A copy of the presentation is attached to the on-line agenda papers for this meeting.

Details were also given of the local arrangements that would be in place. The majority of low and medium risk offenders would be managed by independent providers. Members were informed of the procurement process. York would be part of a contract that also included North Yorkshire, Humberside and Lincolnshire. Contract compliance would remain the responsibility of the Ministry of Justice.

Resolved: That the presentation be noted.

Reason: To ensure that the Committee is kept updated on forthcoming changes within the Probation Service.

49. Quarter 3 Finance Monitor for Environmental Services and Public Protection

In view of the number of items on the agenda it was agreed to defer this item to the next meeting to enable it to be given due consideration.

50. Winter Maintenance Update

Members received a verbal update on the winter maintenance programme. Officers gave details of the number of treatments that had been carried out and explained the factors that were taken into account when determining whether or not to grit. Because of the mild winter, there had been fewer treatments than in previous years. Members noted that the allocated budget for the year had been spent and that there were budget commitments remaining.

Resolved: That the verbal update on the winter maintenance 2013/14 be noted.

Reason: To ensure that the Committee is kept updated following the changes to the winter maintenance programme.

51. Work Plan/Attendance of Cabinet Member for Crime and Stronger Communities

Consideration was given to the Committee's work plan.

The Cabinet Member for Crime and Stronger Communities was in attendance to update the Committee on her priorities and challenges. A copy of her report, which was tabled at the meeting, is attached to the on-line agenda papers for this meeting.

Discussion took place regarding the Community Conversations events. The Cabinet Member stated that this was the start of a process by which the Council was seeking to improve engagement with the community. Members stressed the importance of ensuring that ward committees, and residents' association meetings were well advertised.

Resolved: That the work plan be approved subject to the following amendments¹:

- Attendance of Cabinet Member for Crime and Stronger Communities removed from the proposed agenda for the next meeting.
- Inclusion of item on Quarter 3 Finance Monitor report on the agenda for the next meeting.

Reason: To ensure that the Committee has a planned programme of work in place.

Action Required

1. Update work plan

MC

Councillor Douglas, Chair

[The meeting started at 5.30 pm and finished at 7.10 pm].



Community Safety Overview and Scrutiny Committee

22 April 2014 (deferred from meeting of 11 March 2014)

Report of the Director for Communities and Neighbourhoods, and the Director of City and Environmental Services

Quarter 3 Finance Monitor for Environmental Services and Public Protection

Summary

1. The purpose of this report is to provide an update on financial performance, service plan improvement actions and performance measures for Environmental Services and Public Protection.

Financial Performance Analysis

Finance - Forecast outturn – Monitor 3

2. The services that relate to Community and Safety Overview and Scrutiny committee cross two Directorates (City and Environmental Services and Communities and Neighbourhoods). Service Plan Variations which relate to services within this scrutiny are shown below:

	Net Budget £'000	Outturn £'000	Variance £'000
CES Directorate (Extract)			
Highways, Waste and Fleet	10,517	11,993	+1,476
CANS Directorate (Extract)			
Smarter York	3,014	3,014	0
Communities & Equalities	1,213	1,193	-20
Parking Services	1,392	1,506	+114
Public Protection	-170	-431	-261
Safer York Partnership	265	265	0
CANS Directorate (Extract)	5,714	5,547	-167

Note: '+' indicates an increase in expenditure or shortfall in income
 '-' indicates a reduction in expenditure or increase in income

3. Details of the main variations by service plan are detailed in the following paragraphs.

Highways, Waste and Fleet (£+1,476k)

4. A number of pressures exist across the Highways, Waste & Fleet service plan (£1,476k). The major reason for the shortfall is due to delays in implementing the savings surrounding Waste Services (£533k) and fleet (£232k). Significant savings relating to round rationalisation, changes to operations at Household Waste sites, changes to garden waste and new charges for replacement bins were agreed in the last budget. These have now either been implemented or are in the process of implementation however later in the year than initially required.
5. There also remains a shortfall in Commercial Waste income of £92k despite £100k growth in the 2013-14 budget. This is due to a reducing customer base as the Council is often priced higher than its competition.
6. There is a forecast shortfall of £150k from the Yorwaste dividend due to the company facing difficult trading conditions particularly from the sale of recyclates.
7. Savings from previous years (£168k), including those related to agency staff and terms and conditions, continue to cause a budget problem however the position has improved and work is ongoing to mitigate this further.
8. Work is ongoing to deliver these savings, however it is acknowledged that they will not be fully delivered in this financial year and in the meantime compensatory savings are being sought across the directorate. The reported overspend at Monitor 3 across the CES directorate is £794k.

Communities and Neighbourhoods (£-167k)

9. There is a forecast overspend of £114k within Parking Services due to a £33k shortfall of income from Penalty Charge Notices and £81k one off redundancy costs.
10. The services within public protection are forecast to underspend by £261k. This is primarily due to additional income across the services notably Registrars (£78k) and Bereavement Services (£128k). There

is also a projected underspend of £60k within Environmental Health and Trading Standards due to holding staffing vacancies.

Consultation

11. This paper is an information report for Members and therefore no consultation has been undertaken regarding its contents.

Corporate Priorities

12. Reporting on Financial Performance actions supports the Corporate Theme of 'Core Capabilities'.

Implications

- **Financial** - Considered as part of this report
- **Human Resources (HR)** - N/A
- **Equalities** - N/A
- **Legal** - N/A
- **Crime and Disorder** - N/A
- **Information Technology (IT)** - N/A
- **Property** - N/A
- **Risk Management** - N/A

Conclusion

13. This report provides an update on quarter 3 performance.

Recommendations

14. The Scrutiny Committee is asked to note the financial and performance information provided in the report.

Reason: To ensure that the Committee is kept updated on financial and performance issues.

Contact Details

Author:

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Finance Manager
Tel: 551633

Chief Officers responsible for the report:

Sally Burns
Director of Communities and Neighbourhoods

Darren Richardson
Director of City and Environmental Services

Report Approved Date 28th February 2014

Community Safety Overview & Scrutiny Committee – Draft Workplan 2014-15

Dates	Work Programme
4 June 2014 @ 5:30pm	<ol style="list-style-type: none"> 1. Introductory Briefings on Suggested Scrutiny Topics for Review in this Municipal Year 2. Update on the Embedding of Taxi Licensing Council Policy –Taxi Associations’ Reps to be invited 3. Workplan 2014-15
30 July 2014 @ 5:30pm	<ol style="list-style-type: none"> 1. Safer York Partnership Bi-Annual Performance Report (Ian Cunningham) 2. CYC Year End Financial & Performance Monitoring Report (Patrick Looker) 3. Draft Final Report - A-boards Scrutiny Review 4. Workplan 2014-15
3 Sept 2014 @ 5:30pm	<ol style="list-style-type: none"> 1. CYC First Qtr Finance & Performance Monitoring Report (Patrick Looker) 2. Update on the work of AVANTE (Alcohol, Violence & Night-Time Economy) (Tanya Lyon SYP) 3. Workplan 2014-15
5 Nov 2013 @ 5:30pm	<ol style="list-style-type: none"> 1. Update on implementation of recommendations from previously completed scrutiny reviews 2. Workplan 2014-15 & Verbal Update on Ongoing Scrutiny Reviews
7 Jan 2015 @ 5:30pm	<ol style="list-style-type: none"> 1. Safer York Partnership Bi-Annual Performance Report (Ian Cunningham) 2. CYC Second Qtr Finance & Performance Monitoring Report (Patrick Looker) 3. Workplan 2014-15 inc. Verbal Update on Ongoing Reviews
4 March 2015 @ 5:30pm	<ol style="list-style-type: none"> 1. Attendance of Cabinet Mbr for Crime & Stronger Communities - Update on Priorities & Challenges for 2014-15 2. Attendance of Cabinet Mbr for Environmental Services – Update of Priorities & Challenges for 2014-15 3. CYC Third Qtr Finance & Performance Monitoring Report 4. Draft Workplan for 2015/16 – Discussion re Possible Topics for Scrutiny Review in coming Year

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Community Safety Overview & Scrutiny Committee – Workplan 2013-14

Dates	Work Programme
5 June 2013 @ 5pm	<ol style="list-style-type: none"> 1. Introductory Presentations on Suggested Scrutiny Topics for Review in this Municipal Year: <ol style="list-style-type: none"> i) <i>Restorative Justice</i> – to look at the work of the Youth Offending Team and SYP ii) <i>Tenancy Enforcement</i> – to look at tenancy related issues affected by the relationship between mental health, ASB and other crime. iii) <i>CCTV</i> - to understand any changes/developments in service provision as a result of the move to West Offices and the introduction of the new technologies. 2. Workplan
22 July 2013 @5:30pm	<ol style="list-style-type: none"> 1. Attendance of Cabinet Member for Crime & Stronger Communities – discussion re priorities & challenges 2. Safer York Partnership Bi-Annual Performance Report (Ian Cunningham) 4. CYC Year End Financial & Performance Monitoring Report (Patrick Looker) 5. Workplan
10 Sept 2013 @ 5:30pm	<ol style="list-style-type: none"> 1. Attendance of Police Commissioner (Julia Mulligan) <i>Unable to attend – deferred to following meeting</i> 2. CYC First Qtr Finance & Performance Monitoring Report (Patrick Looker) 3. Report on Domestic Violence (Joanne Beilby NYPS). 4. Report on the work of AVANTE (Alcohol, Violence & Night-Time Economy) (Tanya Lyon SYP) 5. Night-time Economy Scrutiny Review – Briefing on other related issues for possible scrutiny review 6. Workplan inc. verbal update on A-boards Scrutiny Review
12 Nov 2013 @ 5:30pm	<ol style="list-style-type: none"> 1. Attendance of Police Commissioner (Julia Mulligan) – deferred to January 2014 meeting 2. Attendance of Cabinet Member for Environmental Services 3. Attendance of York & North Yorkshire Fire & Rescue Service – presentation on their work in support of SYP 4. Update on implementation of recommendations from previously completed scrutiny reviews 5. Workplan & Verbal Update on Ongoing Scrutiny Reviews
14 Jan 2014 @ 5:30pm	<ol style="list-style-type: none"> 1. Verbal Update on Community Safety Arrangements across the North Yorkshire Region (Steve Waddington) 2. Attendance of Police & Crime Panel CYC Representatives & PCP Support Officer 3. Further Update on Implementation of Recommendations from previously completed Community Resilience Scrutiny Review (Steve Waddington) 4. Verbal Update of Tethered Horses Policy (Steve Waddington) 5. Safer York Partnership Bi-Annual Performance Report (Ian Cunningham) 6. CYC Second Qtr Finance & Performance Monitoring Report (Patrick Looker) 7. Verbal Update on Ongoing Reviews
10 Feb 2014 @ 5:30pm	<ol style="list-style-type: none"> 1. Attendance of Police & Crime Commissioner (deferred to 11 March 2014 meeting) 2. Attendance of Cabinet Member for Environmental Services – Update of priorities and challenges for year ahead 3. Report on City Centre Street Cleaning Review 4. Workplan inc. Verbal Update on A-Boards Scrutiny Review & Domestic Waste Review

Dates	Work Programme
11 March 2014 @ 5:30pm	<ol style="list-style-type: none"> 1. Attendance of Police & Crime Commissioner (deferred from previous meeting) 2. Attendance of Cabinet Member for Crime and Stronger Communities- Update on priorities and challenges for 2013/14 & Priorities for year ahead. 3. Attendance of Probation Service. 4. Winter Maintenance Update 5. Workplan
22 April 2014	<ol style="list-style-type: none"> 1. CYC Third Qtr Finance & Performance Monitoring Report (deferred from 11 March) 2. Draft Workplan for 2014/15 – Discussion re Possible Topics for Scrutiny Review in coming Year 3. Workplan inc. Verbal update on ongoing reviews